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2023 Grant Application Instructions

# **Federal Transit Administration**

Enhanced Mobility of Seniors and Individuals with Disabilities

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#### **Packet Overview**

This packet contains updated information about the Section 5310 program and instructions on how to complete the application for the 2023 cycle (using Federal Fiscal Year 2023 funds). It is for review and instruction only, and should not be submitted along with the application. Please contact the Connecticut Department of Transportation (CTDOT) with any questions: <a href="mailto:DOT.Section5310@ct.gov">DOT.Section5310@ct.gov</a>.

### **Authorizing Legislation**

The Bipartisan Infrastructure Law, was signed by President Biden on November 15, 2021. The legislation reauthorizes surface transportation programs for Fiscal Year (FY) 2022 through FY 2026.

### **Section 5310 Program Overview**

The Section 5310 program is intended to improve mobility for seniors and individuals with disabilities by removing barriers to transportation service and expanding transportation mobility options. This program supports transportation services planned, designed, and carried out to meet the special transportation needs of seniors and individuals with disabilities in all Urbanized Areas (UZAs) – large urbanized (over 200,000 people), small urbanized (50,000-200,000 people), and rural (under 50,000 people). Eligible projects include both traditional capital investment and nontraditional investment beyond the Americans with Disabilities Act (ADA) complementary paratransit services.

#### **Eligible Recipients**

Eligible subrecipients include:

- Private nonprofit organizations (NPOs)
- States or local government authorities
- Operators of public transportation

### **Eligible Activities**

CTDOT must ensure that at least 55 percent of program funds are used on capital or "traditional" 5310 projects.

- Traditional Section 5310 project examples include:
  - Accessible buses; wheelchair lifts, ramps, and securement devices; transit-related information technology systems including scheduling/routing/one-call systems; and mobility management programs.
  - Acquisition of transportation services under a contract, lease, or other arrangement.
     Both capital and operating costs associated with contracted service are eligible capital expenses.

Of the remaining 45 percent of program funds, up to 10% may be used by the State of Connecticut Department of Transportation (only) for State Administration. The rest can be dedicated to other "nontraditional" projects, which include public transportation services and alternatives beyond those required by the ADA, designed to assist individuals with disabilities and seniors. Nontraditional Section 5310 project examples include travel training, volunteer driver programs, taxi voucher programs to support rides in accessible taxis at half-fare and mobility management programs. Appendix K contains additional detail on eligible Section 5310 project activities.

#### **Available Funding**

Based on Census data, the federal formula funds are apportioned to the State of Connecticut based on the number of older adults and individuals with disabilities and allocated by area.

Funds apportioned to large UZAs may not be transferred to other areas, though Small Urban UZA and Rural funds may be pooled together if all objectives in those regions are met, as approved by the Commissioner of CTDOT.

The table below shows the estimated amount of funding available to applicants for the 2023 cycle, itemized by region and project category. Please note figures may not add due to rounding.

URBANIZED AREA	2023 FUNDING	TRADITIONAL MINIMUM	NONTRADITIONAL MAXIMUM	STATE ADMINISTRATION
Bridgeport/Stamford	\$1,154,109	\$634,759	\$467,415	\$51,935
Hartford	\$1,274,628	\$701,045	\$516,225	\$57,358
Springfield, MA	\$133,942	\$73,668	\$54,247	\$6,027
New Haven	\$755,601	\$415,580	\$306,019	\$34,002
New London	\$272,524	\$149,888	\$110,372	\$12,264
Small Urban	\$878,868	\$483,377	\$355,942	\$39,549
Rural	\$443,511	\$243,931	\$179,622	\$19,958
Worcester, MA	\$46,149	\$25,381	\$18,691	\$2,077
ESTIMATED TOTAL	\$4,959,332	\$2,727,629	\$2,008,533	\$223,170

Estimated interstate split agreements with Springfield, MA and Worcester, MA, as well as estimated interstate funding obligations to New York and Rhode Island, are included in the 2023 Funding regional amounts and are subject to change.

### **Federal/Local Match Requirements**

Section 5310 funds may be used to finance capital and operating expenses.

<u>Capital Projects</u> - The federal share of Traditional vehicle costs in this application cycle is 80% with recipients responsible for a local match of at least 20%. CTDOT will also attempt to fund as many viable Nontraditional capital projects as possible at 80% federal share. Mobility management projects and purchase of service projects are considered capital projects and are funded at 80% federal share.

<u>Operating Projects</u> - The federal share of eligible operating projects will not exceed 50%, with recipients responsible for a local match of at least 50%.

Nonprofit organizations should note that awarded purchase of service projects and nontraditional capital purchases will need to be acquired via a procurement process compliant with Federal Transit Administration (FTA) regulations. Procurement methods/processes and a template of the required Authority for Expenditure (AFE) form are outlined in the Procurement Policy & Procedures: Purchase of Service & Nontraditional Projects Guide for Nonprofit Grantees, available on the CTDOT Section 5310 website, <a href="www.ct.gov/dot/5310">www.ct.gov/dot/5310</a>. Municipalities are exempt from the procurement guidelines and AFE requirement.

# **How to Fill Out the Application**

Depending on the type of project your organization is requesting funding for, there are three (3) different Section 5310 applications that may be filled out and submitted: Traditional Section 5310, Nontraditional Section 5310 Capital, and Nontraditional Section 5310 Operating.

If your organization is requesting funding for multiple projects that fall into different categories, an application must be submitted for each type of project. The table below outlines the eligible project types and the corresponding application that should be filled out for each.

Application	Project Types	Maximum Federal Funding
Traditional 5310 Capital	This application should be filled out if your organization is a municipality or nonprofit organization requesting funding for:  1. Accessible vehicles	80%
Nontraditional 5310 Capital	This application should be filled out if your organization is a municipality, nonprofit organization or public transit operator requesting funding for:  1. Equipment (i.e., transit-related information technology systems including scheduling/routing/one-call systems, hardware, etc.)  Or,  This application should be filled out by Transit District if your organization is Taxi operator. Taxi operators should partner with Transit District to request funding for:  1. Accessible taxis	80%
Section 5310 Operating	This application should be filled out if your organization is a municipality, nonprofit organization or public transit operator requesting funding for:  1. Operating expenses 2. Volunteer driver programs 3. Supporting the administration and expenses related to voucher programs for transportation services offered by human service providers or taxi companies	50%

Section 5310	This application should be filled out if your	80%
Operating	organization is a municipality or nonprofit organization requesting funding for:	
	<ol> <li>Mobility management programs</li> <li>Acquisition of transportation services under a contract (purchase of service).</li> </ol>	

### **How to Submit the Application**

Applications must be sent to both CTDOT and the Regional Councils of Government (RCOG) no later than 4pm on <u>Tuesday</u>, <u>April 2</u>, <u>2024</u>. Applications that are late, incomplete or from a prior years will not be reviewed.

The application and all supporting documentation should be submitted as a single attached file (PDF) via email only. Pages requiring signature should be printed, signed and then re-scanned into the application to form one (1) PDF file. The application must be submitted only once. Those applicants for whom this requirement causes undue hardship should contact CTDOT to discuss alternatives for submitting the application.

The application should be sent to the CTDOT email address included below. Appendix H contains a list of contact information and appropriate email addresses for each RCOG in the state.

CTDOT E-mail: DOT.Section5310@ct.gov

### Section 5310 Application Guidelines – All Applicants

- Projects must be planned, designed, and carried out to meet the special transportation needs of seniors and individuals with disabilities
- Projects must address a gap or a strategy identified in the Locally Coordinated Human Services
   Transportation Plan (LOCHSTP). A copy of the 2021 updated LOCHSTP, may be found here:
   <u>Connecticut Locally coordinated Human services transportation plan</u>
- Applicants may apply for funding for multiple project types using Traditional Capital, Nontraditional
  Capital and Operating applications. Different projects should be submitted on a separate
  application (i.e. do not combine mobility management with vouchers), in other words, only one
  project per application.
- Applications will be reviewed and prioritized for funding by CTDOT and the RCOGs utilizing a competitive selection process. CTDOT attempts to maximize funding of projects whenever possible.
- Applications must be completed in full; every question and section should be answered. If a particular question is not relevant to the applicant, the applicant should note that and explain why. "N/A" is never an appropriate response.

- All NPOs that submit an application must be registered with the Secretary of the State's office.
- Applications must be submitted via email only as a single PDF. The application must be sent to CTDOT with a cc to the applicant's local Regional Council of Governments. A list of RCOGs and their contact information is included in **Appendix H.**
- CTDOT's criteria for evaluating the applications can be found in Appendix E.
- Each applicant must sign off on and acknowledge the Title VI compliance required of all organizations that receive a funding award.

### Section 5310 Application Guidelines – Applicants of Traditional Funding Only

#### **Replacement Vehicles**

- In order to be eligible for replacement, a vehicle must have reached the end of its useful life prior to submittal of this application or the vehicle must have excessive maintenance costs that are documented and submitted with the application. Maintenance documentation should not be submitted if the vehicle being replaced has reached the end of its useful life (see Appendix A for Definitions). Vehicles to be replaced do not need to have been previously awarded under Section 5310.
- An applicant is not restricted to applying for a new (replacement) vehicle that conforms to the size
  and passenger capacity of the vehicle being replaced the replacement may be a different size, a
  different type of vehicle or have different accessibility features than its predecessor.
- A recipient can continue to operate the vehicle that has met its useful life requirements, even if they have been awarded a new replacement vehicle for the same vehicle remaining in operation. The 'replaced' vehicle does not have to be taken out of service simply because funding for a new vehicle has been awarded.
- Once a recipient has been awarded a new (replacement) vehicle, the vehicle that met the useful life requirements and was 'replaced' may no longer be used as an eligible vehicle to be replaced in future Section 5310 applications.

#### **Public Notice & Letters of Notification**

A Public Notice must be published (printed) in a major newspaper with the greatest appropriate readership in the proposed service area. The public notice must be published no later than <u>Friday</u>, <u>March 22</u>, <u>2024</u>. Any public notice that appears after this date will render the grant application incomplete and ineligible for CTDOT/RCOG review. Both a copy of the Public Notice and a copy of the paid invoice from the newspaper (tear sheet) must be submitted as part of the application packet. The Public Notice only needs to be published one (1) time. A template for the Public Notice can be found in **Appendix L**.

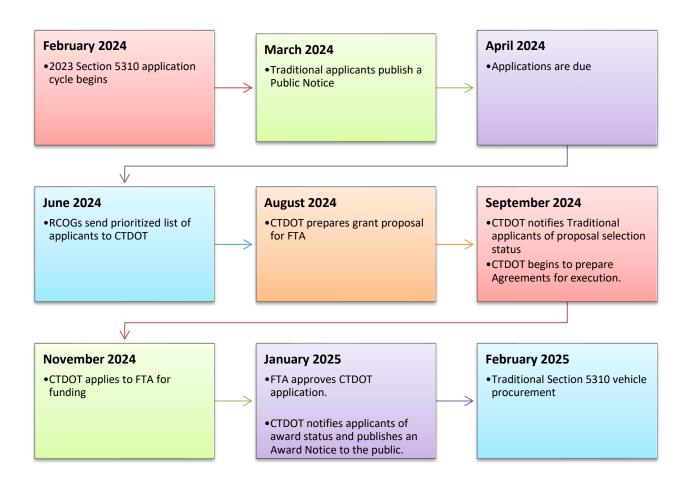
- Emails or letters of notification must be sent to private and paratransit operators in the proposed service area one (1) week before the Public Notice is placed in a major newspaper. Private transit and paratransit operators include taxi operators, public transit operators, providers of ADA paratransit service, nonprofit organizations that provide transportation, municipalities or public entities that provide transportation and livery operators. A template for the letters of notification to transportation operators can be found in Appendix M.
- Emails or letters of notification should be sent to all operators that provide transportation services within a 15-mile radius of the proposed service area. A copy of this email or letter as it was sent must be included with the application; CTDOT will not accept a listing of individuals to whom the letter was sent as sufficient confirmation. A minimum of five (5) emails or letters should be included in the application. CTDOT will accept less from applicants whose proposed service area is rural and/or has limited existing transportation options.
- Applicants that need assistance identifying transportation operators in their proposed service areas may contact their Regional Mobility Manager (RMM or consult the United Way 211 (https://www.211ct.org).

### Section 5310 Program Guidelines – Awarded Recipients

- Insurance requirements for vehicle grant or transportation service providers can be found in Appendix G.
- Recipients of Traditional vehicle funding are required to submit quarterly operating/maintenance reports on all vehicles during their useful life. Recipients of operating funding are required to submit an operations report on a monthly basis. The specific reporting requirements will be based on the project awarded.
- Recipients of Traditional vehicle funding are subject to oversight by CTDOT to ensure program compliance with federal regulations. This includes an annual Use of Project Equipment certification, monitoring of awarded recipients and site visits.
- Recipients may not initiate service or purchase vehicles or equipment without a fully executed agreement. CTDOT will send an agreement to be executed between the State and your organization upon acceptance of a grant award and fulfillment of Title VI requirements. CTDOT is not able to reimburse costs incurred prior to execution of the agreement.
- Donations may be collected from passengers riding a vehicle purchased with Section 5310 Traditional funding but recipients must not refuse a senior or individual with disability a ride if a passenger does not make a donation. Fares may not be charged to passengers riding a vehicle purchased with Section 5310 Traditional funding.
- For vehicles purchased with Section 5310 Traditional funding, CTDOT must be listed as first lien holder on the motor vehicle registration. Vehicle titles will be retained by CTDOT until the Recipient requests to dispose the vehicle and receives CTDOT's approval. Vehicles must be registered in accordance with the rules and regulations of the CT Department of Motor Vehicles.
- The Connecticut Rural Transit Assistance Program (CTRTAP) offers a scholarship program which is available to Section 5310 recipients for the purpose of sending administrative staff, drivers and/or

maintenance personnel to training events that are directly related to the operation and maintenance of Section 5310 vehicles and services. Scholarship funds are only available for the reimbursement of registration fees, travel/transportation, lodging and meals related to such training events, conferences and seminars, and may not exceed \$1,000 per trip per individual. The scholarship application and requirements are available at the following website <a href="https://www.ctrtap.com">www.ctrtap.com</a>.

# 2023 Section 5310 Funding Cycle/Application Process Estimated Timeline



#### **APPENDIX A – Definitions**

<u>Americans with Disabilities Act (ADA)</u>: A wide-ranging civil rights law that prohibits discrimination based on disability and recognizes that people with disabilities have the same rights as other citizens to access services and facilities that are available to the public, including transportation.

Applicant: An entity that is seeking, but has not yet been awarded, Section 5310 funding.

Capital Asset: Facilities or equipment with a useful life of at least one year.

<u>Capital Project:</u> A category of reimbursable project expenses that includes all activities identified in 49 U.S.C. 5302(3). Eligible activities under this project category are outlined in this Application Instructions packet.

Coordinated Plan: See definition of LOCHSTP, below.

<u>Disability:</u> The term disability has the same meaning as in section 3(1) of the ADA. The term "disability" means, with respect to an individual—

- (A) a physical or mental impairment that substantially limits one or more major life activities of such individual;
- (B) a record of such an impairment; or
- (C) being regarded as having such an impairment.

<u>Grant:</u> An award of financial assistance in the form of money, or property in lieu of money, by the State of Connecticut as received from the federal government.

<u>Grant Application:</u> A complete application for an award of financial assistance in the form of money, or property in lieu of money, by the State of Connecticut as received from the federal government.

<u>Human Service Transportation:</u> Transportation services provided by or on behalf of a human service agency to provide access to agency services and/or to meet the basic, day-to-day mobility needs of transportation-disadvantaged populations, especially individuals with disabilities, seniors, and people with low incomes.

<u>Large Urbanized Area:</u> An urbanized area (UZA) with a population of 200,000 or more individuals, as determined by the Bureau of the Census.

<u>Limited English Proficient Individual:</u> Individuals who do not speak English as their primary language and who have a limited ability to read, speak, write, or understand English. These individuals may be entitled language assistance with respect to a particular type of service, benefit, or encounter.

LOCHSTP (Locally Coordinated Public Transit Human Services Transportation Plan): A locally developed, coordinated transportation plan that identifies the transportation needs of individuals with disabilities, seniors and people with low incomes, provides strategies for meeting those needs, and prioritizes transportation services for funding and implementation.

<u>Mobility Management:</u> Consists of short-range planning and management activities and projects for improving coordination among public transportation and other transportation service providers.

<u>Nonprofit Organization:</u> A corporation or association determined by the Secretary of the Treasury to be an organization described by 26 U.S.C. 501(c) which is exempt from taxation under 26 U.S.C. 501(a) or one which has been determined under state law to be nonprofit and for which the State of Connecticut has received documentation certifying the status of the nonprofit organization.

<u>Operating Expenses:</u> Those costs necessary to operate, maintain, and manage a public transportation system. Operating expenses usually include such costs as driver salaries, fuel, etc.

<u>Paratransit Service</u>: In the context of this Application Instructions packet, a\_specialized, door-to-door transport service required under the ADA for people with disabilities who are not able to ride fixed-route public transportation.

<u>Passenger Trip:</u> A one-way passenger trip consists of transporting one individual from a pick-up point to his/her destination. When an individual boards and disembarks from the vehicle, it is counted as one (1) trip. (e.g. ten individuals transported to a medical site and returned to their homes would constitute twenty 'one-way' passenger trips).

<u>Public Transportation:</u> Regular, continuing shared-ride surface transportation services that are open to the general public or open to a segment of the general public defined by age, disability, or low income, and does not include: intercity passenger rail transportation provided by Amtrak, intercity bus service, charter bus service, school bus service, sightseeing service, courtesy shuttle service for patrons of one or more specific establishments, or intraterminal or intrafacility shuttle services.

Subrecipient: An applicant that receives funds under Section 5310 Program.

<u>Rural Area:</u> An area encompassing a population of fewer than 50,000 people that has not been designated in the most recent decennial census as an urbanized area by the Secretary of Commerce.

Seniors: An individual who is 65 years of age or older.

<u>Small Urbanized Areas:</u> A UZA with a population of at least but less than 200,000, as determined by the Bureau of the Census.

<u>Useful Life (of a vehicle)</u>: Defined as 4 years of age or 100,000 miles for a van or mini-van and 5 years of age or 150,000 miles for a bus or mini-bus. In order for a vehicle to be eligible for replacement in the Section 5310 program, a vehicle must have met its useful life and your organization must have the title to the vehicle. The exception is if the vehicle has required excessive maintenance, in which case copies of the repair bills and letters that have been submitted to the vendor or original manufacturer must be submitted with the application.

#### **APPENDIX B – Community-Based Transportation Planning**

The Connecticut Department of Transportation and the Regional Councils of Government throughout the state have worked together on a community planning process for Federal Transit Administration (FTA)-funded transportation of older adults (65+), persons with disabilities and individuals with low incomes. The resulting plan helps determine how those funds will be spent in Connecticut and was developed through a process that includes representatives of public, private and nonprofit human services transportation providers and participation by the public.

#### **Frequently Asked Questions**

#### What is Human Services Transportation?

For the purposes of this planning effort, it is defined as transportation services for persons with disabilities, older adults (65+), and individuals with lower incomes. This could include services provided by public transit agencies, municipalities, human service agencies and private providers such as taxi or medical livery companies.

### Why did we start doing community-based transportation planning?

The Moving Ahead for Progress in the 21<sup>st</sup> Century (MAP-21) was the authorizing legislation that preceded FAST Act and Bipartisan Infrastructure Law. It required that projects selected for funding under the Section 5310 program be "included in a locally developed, coordinated public transit-human services transportation plan" and that the plan be "developed and approved through a process that included participation by seniors, individuals with disabilities, representatives of public, private and nonprofit transportation and human services providers and other members of the public." Community-based transportation planning continues to be a requirement under Bipartisan Infrastructure Law.

#### How much funding is there?

For the 2023 application cycle, estimated funding is as follows:

URBANIZED AREA	2023 FUNDING
Bridgeport/Stamford	\$1,154,109
Hartford	\$1,274,628
Springfield, MA	\$133,942
New Haven	\$755,601
New London	\$272,524
Small Urban	\$878,868
Rural	\$443,511
Worcester, MA	\$46,149
ESTIMATED TOTAL	\$4,959,332

#### What can the communities and the state do with these funds?

Support public transportation projects planned, designed, and carried out to meet the special needs of seniors and individuals with disabilities when public transportation is insufficient, inappropriate, or unavailable. Support public transportation projects that exceed the requirements of the ADA, Public transportation projects that improve access to fixed route service and decrease reliance by individuals with disabilities on complementary paratransit; and alternatives to public transportation that assist seniors and individuals with disabilities with transportation.

#### When did the planning process happen?

The first plan was in place in spring 2007, the first update was completed in 2009 and the latest in 2021.

#### Can I get involved? Why should I get involved now?

CTDOT works to identify existing gaps in transportation for seniors, people with disabilities and persons earning low-income, and devise strategies to address those gaps and improve coordination of services. Your organization represents the needs of the people it serves and can help make those needs a part of future program priorities by being involved.

#### How do I get involved?

Send an email to <u>Matthew.Tyksinski@ct.gov</u> to express your interest in participating in the future round of coordinated planning.

#### Do I have to attend meetings to stay updated?

No. There are various ways to become involved, including taking a survey to provide input on transportation needs in your region.

#### **APPENDIX C – Coordinated Service**

CTDOT encourages Section 5310 applicants and recipients to coordinate with other local providers of transportation services, in order to enhance opportunities for cost-effective operations.

Coordination is equal parts cooperation, calculation, negotiation and flexibility, resulting in reduced costs and fewer headaches in providing needed transportation services for your clients. Above all, coordination begins with...."we."

How much coordination an organization wants depends on its organizational structure, its budget and the transportation needs of its clients.

Below are a few of the more common coordination approaches and definitions.

#### Ride Share:

Two or more separate agencies transporting to the same general vicinity alternate to pick up all clients in that area. Each agency retains management functions for vehicle operation, maintenance and administration of their own transportation system. Cost savings are realized from making fewer vehicle trips for the same number of passenger trips.

#### <u>Vehicle/Time Share</u>:

One agency allows another agency to use a vehicle during idle times on a cost reimbursement basis. The agency retains management functions for vehicle operations, maintenance and administration of the transportation system. Costs to the owner agency are reduced by the income received from sharing the vehicle with the other agency. The renting agency has fewer headaches since they won't need to purchase and maintain their own vehicle.

#### **Operations Coordination:**

Two or more separate agencies combine or centralize all activities necessary to transport passengers (routing, scheduling, dispatching). Or, an agency contracts this function out to a specified transportation provider via a purchase of service agreement. Participating agencies retain management functions for maintenance and administration. Vehicle operations functions are delegated. Cost savings are realized either through increased productivity, which reduces cost per passenger, trip, a reduction in necessary staff positions or through the income received from the purchase of service agreement, depending on the type and extent of participation by the agency.

#### **Maintenance Coordination**:

Two or more separate agencies combine or centralize all or part of activities related to taking care of vehicles (maintenance, parts purchasing, vehicle storage). Or, an agency contracts this function out to a specified transportation provider. Participating agencies retain management functions for operations and administration and any portion of maintenance responsibilities retained. Cost savings result from pooling space requirements for storage and bulk purchasing of parts as well as possible reduction of staff positions.

#### **Administrative Coordination:**

Two or more separate agencies combine all activities related to ensuring that transportation is provided safely, reliably and efficiently under a single transportation manager, whose responsibilities include personnel (drivers, dispatchers), training, major purchases, or insurance. Or, an agency contracts this function out to a professional transportation manager or firm. Participating agencies may retain management functions related to operations and maintenance, although this approach is more successful when combined with operations and/or maintenance coordination.

#### **Coordinated Transportation System:**

Combining all the parts shown previously by contracting with a separate organization for the complete responsibility of providing transportation services. The terms, cost, accountability and reporting requirements are spelled out in a negotiated purchase of service agreement, which also can include management of a participating agency's vehicles. Savings include increased productivity, which reduces cost per trip, as well as reductions in costs for transportation staff, overhead, maintenance, insurance and many other areas.

Additional resources include the following:

National Aging & Disability Transportation Center <a href="http://www.nadtc.org/resources-publications/2728/">http://www.nadtc.org/resources-publications/2728/</a>

Community Transportation Association of America https://ctaa.org/resources/

Connecticut Association for Community Transportation <a href="https://www.cact.info">www.cact.info</a>

Connecticut Rural Transit Assistance Program www.ctrtap.org

#### <u>APPENDIX D – Estimating Costs of Providing Transportation Services</u>

A detailed cost analysis is not always necessary for determining how much and what type of coordination best meets the needs of your organization. Several basic formulas can provide enough information to decide how coordinating will save you money.

To calculate the cost per trip:

- 1) Determine your organization's annual expenses to provide transportation.
- 2) Determine the annual number of passenger trips provided by your organization. A passenger trip is a one-way trip for one person from origin to destination.
- 3) Divide the total annual expense by the annual number of passenger trips.

For example, if your agency provides 10,000 annual passenger trips at an annual cost of \$40,000, you have a current cost of \$4 per trip.

To determine a starting point for negotiating costs under a coordination agreement, your organization would want to back out unavoidable costs, such as a share of the agency insurance premium, or agency overhead. Assuming \$2,000 of the total annual expense is unavoidable, a cost of up to \$3.80 per trip could be negotiated without any change to your organization's current budget. Purchasing services from a transportation provider frees an organization from responsibilities like routing, scheduling, maintenance, hiring drivers and other activities involved in operating a transportation system.

To calculate the cost per hour,

- 1) Determine your organization's annual expenses to provide transportation.
- 2) Determine the annual number of vehicle hours needed to provide those trips. A vehicle hour is the sum of the hours when a vehicle is being used to transport clients, plus the hours when a vehicle is not carrying passengers but has a driver on duty.
- 3) Divide the total annual expense by the number of vehicle hours.

As an example, an organization with a \$40,000 annual cost and 2,000 vehicle hours required to provide 10,000 passenger trips would have a \$20 cost per vehicle hour.

With coordination, the cost per hour would be offset by the increased use of the vehicle made possible by contracting the vehicle management to a transportation provider. Under the terms of a purchase of service agreement, the transportation provider could also be responsible for all the costs associated with providing a fully-trained driver. This is particularly attractive to organizations that utilize professional or paraprofessional staff to also perform the duties of a driver.

"Section 5310 Operating Application - Estimated Annual Statistics Worksheet" is provided with Application Materials. Please complete it and submit with your Operating Application.

# **APPENDIX E – Evaluation Criteria**

### **Traditional Section 5310**

Scoring Section	Criteria	Maximum Points
Legal Notice, Complete Application and Submission Deadline	Application must be submitted prior to the deadline, signed and completed entirely with one Legal Notice published within the required timeframe. Projects must fill a gap identified in the 2007, 2009 and 2021 LOCHSTP plans.	15
Eligibility for Replacement & Service Initiation/Expansion	Vehicles proposed for replacement must be 4 years old for a van (mini-van) or have 100,000 miles, or 5 years old for a bus (mini-bus) or have 150,000 miles, or have documentation of excessive maintenance costs. Equal consideration will be given to applicants that do not have a vehicle to replace but are expanding service or starting a new service.	5
Planning Process	Priority will be given to nonprofit organizations and local municipalities whose project serves the target group by limiting restrictions on access to service. Priority will be given to applicants that performed and demonstrated outreach to local transportation operators regarding their intent to apply for Section 5310 funding to obtain a vehicle.	15
Limited English Proficiency	Priority will be given to applicants that indicate how people with Limited English Proficiency will be informed about the service.	5
Utilization of Equipment	Effective utilization of the equipment should be demonstrated with reliable estimates of the number of individuals that will receive service, and the total number of passenger trips to be provided. Priority will be given to vehicles that will be utilized evenings, weekends, out of region, more than six hours per day, serve a large service area and/or are available for off-peak use by another organization.	20
Degree of Need (in the Applicant's Proposed Service Area for Transportation Services)	Priority will be given to applicants that clearly explain the lack of accessible transportation through existing public and private transportation providers.	10
Coordination	Priority will be given to applicants that propose to coordinate with another municipality or nonprofit organization to provide service and note how other sources of funding or grants complement the request for vehicle funding.	15
Transportation Budget	Priority will be given to applicants that indicate they have sufficient operating income to cover estimated operating expenses and include a vehicle total within the estimated price range for the vehicle classification requested.	15

#### **Nontraditional Section 5310**

The proposed strategy must:

- 1. Serve the target population categories and address an identified gap.
- 2. Achieve efficiency in service delivery.
- 3. Not replace other funding programs or resources.
  - a. If the strategy has been funded in prior years by a different resource, in order to be eligible for FTA funding programs, the strategy must have been rejected for future funds or had funding for the specific strategy reduced.
- 4. Be able to start up in a reasonable period of time.
- 5. Provide regional/geographical equity.
  - a. Each community should be able to share in the benefits from these funds.
- 6. Maximize the use of available local, state and federal-funded public transportation resources.
  - a. This will allow CTDOT to make use of resources already in place and will prevent the creation of a secondary layer of services.
- 7. Be subcontracted with a subrecipient that has the technical and managerial capabilities to conduct the project.
- 8. Have appropriate resources available to provide the service.
  - a. This would include wheelchair accessible vehicles, and could possibly include resources such as dispatch capabilities or other resources as determined by the strategy.
- 9. Have an adequate plan to make the target population aware of the available service.

To receive "extra points", the proposed strategy must:

- Provide continued operating funding for a service which is already in operation
- Provide a service where or when no other service is available
- Have matching funding available from sources other than CTDOT
- Coordinate with other public and private programs to maximize resources.
- Attain any other regionally determined productivity measures.

#### <u>APPENDIX F – Vehicle Procurement Options</u>

The following information is provided to explain the options available for procurement of vehicles when Federal Transit Administration (FTA) funding is involved. It is NOT an official regulation, but an attempt to explain in plain language the options available to FTA grant subrecipients for the Sections 5310.

Subrecipients can procure their vehicles through:

Option A – Purchase from vehicle options available on contract procured using an FTA compliant competitive process

Option B - Conducting a small purchase procurement for less than \$100,000

Option C - Conducting a procurement for over \$100,000

Many of the requirements do not take effect until the procurement is greater than \$100,000. But, even though the Federal Grant awarded may be less than \$100,000, if the items being procured are included in a purchase for more than \$100,000, then option B can no longer be used.

**Option A** Purchasing a vehicle off of a contract procured using an FTA compliant competitive process

Some transit districts in Connecticut procure small buses and vans using a competitive process that is reviewed by FTA and include an allowance for other public and non-profit entities using FTA funding (grantees) to purchase off of their contract. The advantage is that the process is already in place, so it is relatively easy for the grantee to procure a vehicle without dealing with the extra burden of ensuring compliance with the federal procurement requirements. There may also be an advantage to being part of a larger vehicle order, with set prices which may be lower than if purchasing only one or two vehicles. Disadvantages are that grantees can only choose from the vehicle types (small bus or converted hightop vans) and options available on the contract.

#### **Option B** Conducting your own procurement for less than \$100,000

If the total procurement is not greater than \$100,000, the grant recipient may follow the **small purchase process** which is described below:

- The Second Party shall develop a generic specification which will encourage participation by as many vendors as possible. Specifications must include all applicable federal mandates. The Second Party must ensure that the specifications have not been written with a specific vehicle or vendor in mind.
- 2. The Second Party shall select a minimum of three (3) (if available) reputable prospective manufacturers/vendors and shall secure formal written quotes from them. These quotes:
  - must be attached to the vehicle specifications.
  - must itemize any vehicle options.
  - must be signed by the manufacturer/vendor.
  - must include a statement with the price quote which attests that the prices are valid for a minimum of ninety (90) days.
- 3. The Second Party must be able to demonstrate that contact has been made with several

manufacturers/vendors extending beyond the Second Party's immediate area.

- 4. All information shall be forwarded to the State for comparison to price quotes received by purchasers of similar vehicles before initiating purchase. At this time the second party shall indicate the manufacturer/vendor from which the vehicle will be purchased. If bids come in over \$100,000, another procurement process must take place (See Option C), but documentation should still be forwarded to the State of the process that was followed and the bids received.
- 5. The State then can either provide a written approval or discuss the matter further with the Second Party until a resolution is reached and a written approval can be sent.
- 6. Once the procurement is approved by the State, a confirmed purchase order must be provided to the State within ninety (90) days, unless specified otherwise by the State. Purchase orders <a href="must"><u>must</u></a> state model, make, year, delivery price, options floor plan and vehicle identification number.

#### **Option C** Conducting your own procurement for more than \$100,000

- Sealed Bids
- Competitive proposals
- Noncompetitive proposals (sole source)

For any of these processes, please review **FTA**'s Best Practices Procurement and Lessons Learned Manual, which can be found at <a href="https://www.transit.dot.gov/funding/procurement/best-practices-procurement-manual">https://www.transit.dot.gov/funding/procurement/best-practices-procurement-manual</a>.

#### **Additional Options**

Additional options for procurement may be available, such as purchasing off of the contracts in place with the Connecticut Department of Administrative Services or by purchasing off of a contract in another state (similar to Option A.) Each of these options would require determining whether those contracts contain all the applicable FTA and State requirements.

**Documentation** – (How to satisfy an auditor, the State, and the FTA)

- 1. Vehicle procurement
  - a. The requisition (or purchase request).
  - b. What specifications were used?
  - c. When were quotes requested?
  - d. Who were the quotes requested from?
  - e. When were quotes received?
  - f. What quotes were received?
  - g. Copy of the written approval from the State.
  - h. Copy of the purchase order.
- 2. Reimbursement from the State

There must be a fully executed Agreement between the State and Second Party, and the vehicle must be delivered before payment can be requested. Information on the documentation required to request

payment from the State for the vehicle is summarized below and is subject to change:

- 1. An executed Agreement between the State of Connecticut and the recipient.
- 2. A Receipt of Vehicle Delivery
- 3. A completed and signed Invoice Summary Processing (ISP)
- 4. A completed and signed Vehicle Acceptance Form.
- 5. A copy of the manufacturer/vendor invoice.
- 6. A completed Post-Delivery Federal Motor Vehicle Safety Standards (FMVSS) Certification Requirement form.
- 7. A completed Post-Delivery Purchaser's Requirements Certification form.
- 8. A completed Post-Delivery Buy America Certification Requirement.
- 9. A completed "Acord" Certificate of Liability Insurance form.
- 10. 2 copies off the Certificate of Origin(s) one from the manufacturer and one from the procurer.

#### **APPENDIX G – Vehicle Insurance**

Vehicle grantees must include the State of Connecticut as an additional insured on coverage. The "Acord" Certificate of Liability Insurance form must state: "The State of Connecticut is named as an additional insured as required by written contract" in the Description of Operations/Locations/Vehicles section. The following requirement will be included in the agreement between the State of Connecticut and applicants selected for funding.

Commercial General Liability Insurance, including Contractual Liability Insurance, providing for a total limit of not less than One Million Dollars (\$1,000,000) single limit for all damages arising out of bodily injuries to or death of all persons in any one accident or occurrence, and for all damages arising out of injury to or destruction of property in any one accident or occurrence, and, subject to that limit per accident or occurrence, a total (or aggregate) limit must be at least Two Million Dollars (\$2,000,000) for all damages arising out of bodily injuries to or death of all persons in all accidents or occurrences and out of injury to or destruction of property during the policy period.

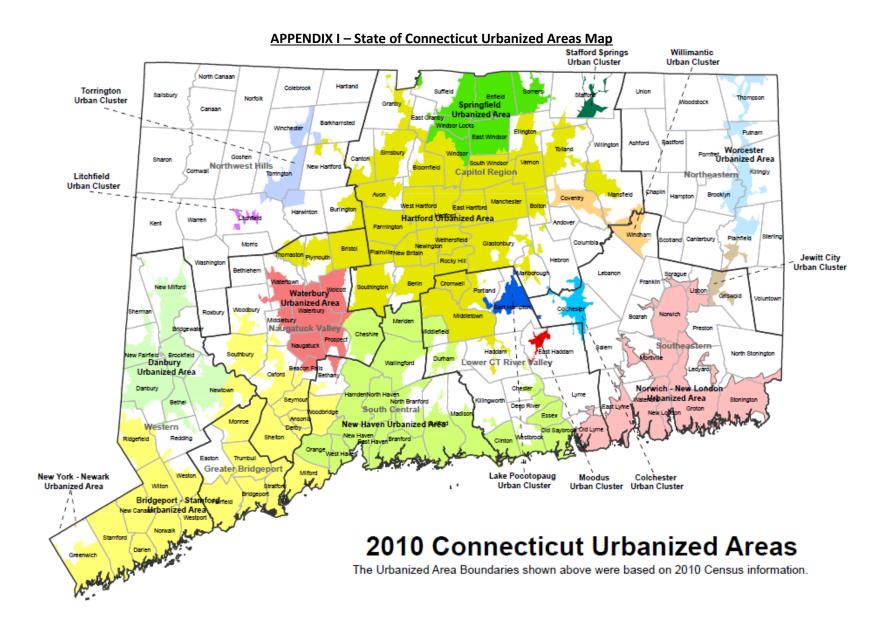
Automobile Liability Insurance providing for a total limit of not less than (a) One Million Dollars (\$1,000,000) for vehicles with a seating capacity of ten (10) or less passengers, (b) One Million Five Hundred Thousand Dollars (\$1,500,000) for vehicles with a seating capacity of eleven (11) through fourteen (14) passengers, and (c) Five Million Dollars (\$5,000,000) for vehicles with a seating capacity of fifteen (15) or more passengers, for all damages arising out of bodily injuries to or death of all persons in any one accident or occurrence, and for all damages arising out of injury to or destruction of property in any one accident or occurrence.

Workers' Compensation Insurance and, as applicable, insurance required in accordance with the U.S. Longshore and Harbor Workers' Compensation Act, in accordance with the requirements of the laws of the State of Connecticut and the laws of the United States, respectively.

Umbrella Liability, providing for a total limit of not less than Three Million Dollars (\$3,000,000) per occurrence, following form coverage, excess of underlying Commercial General Liability, Automobile Liability and Employer's Liability policies.

# **Appendix H – Regional Councils of Government**

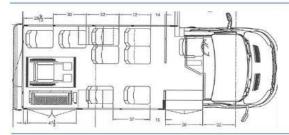
Regional Councils of Government	Address	Website	Section 5310 Contact	Telephone	Contact Email:
Capitol Region Council of Governments	241 Main Street, 4th Floor Hartford, CT				
(CRCOG)	06106-5310	www.crcog.org	Cara Radzins	860-724-4251	cradzins@crcog.org
Connecticut Metropolitan Council of	1000 Lafayette Boulevard, Suite 925				
Governments (Metro COG)	Bridgeport, CT 06604	www.ctmetro.org	Devin Clarke	203-366-5405 x. 21	dclarke@ctmetro.org
Lower CT River Valley Council of					
Governments	145 Dennison Road Essex, CT 06426	www.rivercog.org	Robert Haramut	860-581-8554 x. 708	rharamut@rivercog.org
	49 Leavenworth Street, Suite 303				
Naugatuck Valley Council of Governments	Waterbury, CT 06702	www.nvcogct.gov	Richard Donovan	203-489-0361	rdonovan@nvcogct.gov
Northeastern CT Council of Governments	125 Putnam Pike Dayville, CT 06241	www.neccog.org	John Filchak	860-774-1253 x. 14	iohn.filchak@neccog.org
	59 Torrington Road, Suite A-1, Goshen, CT				
Northwest Hills Council of Governments	06756	www.northwesthillscog.org	Robert Phillips	860-491-9884	rphillips@northwesthillscog.org
South Central Regional Council of	127 Washington Avenue 4th Floor West,				
Governments	North Haven, CT 06473	www.scrcog.org	James Rode	203-466-8623	irode@scrcog.org
Southeastern CT Council of Governments	5 Connecticut Ave, Norwich, CT 06360	www.seccog.org	Kate Rattan	860-889-2324 x. 111	krattan@seccog.org
Western CT Council of Governments	1 Riverside Rd. Sandy Hook, CT 06482	www.westcog.org	Kristin Hadjstylianos	475-323-2073	khadjstylianos@westcog.org



### **APPENDIX J – Approximate Vehicle Pricing & Specifications**

Please note that the prices listed below are estimates and are subject to change.

### CT DOT Section 5310 Grant Recipient Category Classifications / 2024



### Conf. A Mini Bus

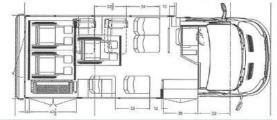
8 Seats, 1 WC, plus the Driver. No CDL license required.

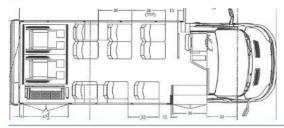
\$131,000 average cost

# Conf. B Mini Bus

8 Seats, 3WC, plus the Driver. No CDL license required.

\$134,000 average cost





### Conf. C Mini Bus

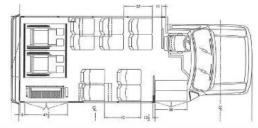
9 Seats, 2 WC, plus the Driver. No CDL license required.

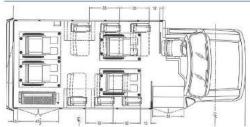
\$135,000 average cost

# Conf. D Bus

10 Seats, 2 WC, plus the Driver. No CDL license required.

\$135,000 average cost



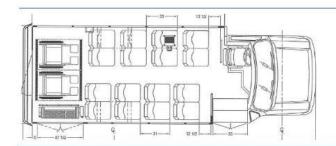


### Conf. E Bus

12 Seats, 4 WC, plus the Driver. No CDL license required.

\$136,000 average cost

### CT DOT Section 5310 Grant Recipient Category Classifications / 2024



# Conf. F Bus

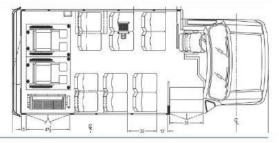
16 Seats, 2 WC, plus the Driver. CDL license required.

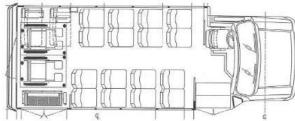
\$135,000 average cost

# Conf. F-a Bus

12 Seats, 2WC, plus the Driver. No CDL license required.

\$133,000 average cost





## Conf. G Bus

20 Seats, 2 WC, plus the Driver. CDL license required.

\$144,000 average cost

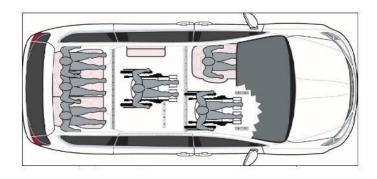
NOTE: These are representative floorplans that can be modified to suit a particular transportation application. Seats can be moved and wheelchair positions can be added. Average costs exhibited are based upon acquisitions in the 2023 model year. Subsequent years will likely incur an incremental price increase of approximately 2-3% per year.

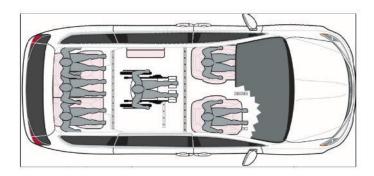
### Configuration H Minivan (Non-CDL)

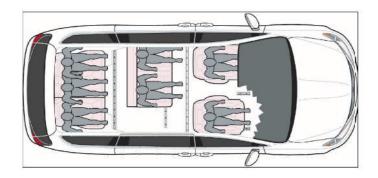
3 seats, 2 WC, plus the Driver -or- 4 seats, 1 WC, plus the Driver -or- 6 seats, 0 WC, plus the Driver

(All three seating arrangements are available on these vehicles if the 2<sup>nd</sup> row 2-passenger foldaway seat is selected)

Current Contract Pricing: \$69,544.00 2024 Estimated Pricing: \$73,000.00-\$75,000.00

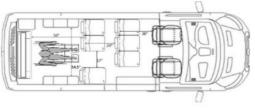






29

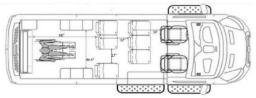
#### Configuration I ADA-Compliant Van (Non-CDL)



MobilityTrans Ford T-350 X2C 7 seats, 1 WC, plus the Driver

Current Contract Pricing: \$69,068.00

2024 Estimated Pricing: \$79,000.00-\$81,000.00

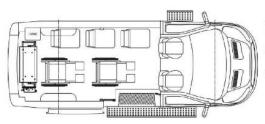


MobilityTrans Ford T-350 U4X

7 seats, 1 WC, plus the Driver

Current Contract Pricing: \$71,112.00

2024 Estimated Pricing: \$81,000.00-\$83,000.00



This is stock floor plan option (shorter lead time).

Current Contract Pricing: \$69,068.00

2024 Estimated Pricing: \$79,000.00-\$81,000.00

### <u>APPENDIX K – Eligible Project Activities Detail</u>

Additional detail regarding eligible project activities may be found in the FTA Section 5310 program guidance, Circular 9070.1G.

 $\underline{https://www.transit.dot.gov/regulations-and-guidance/fta-circulars/enhanced-mobility-seniors-and-individuals-disabilities}$ 

### <u>APPENDIX L – Traditional Applicant Public Notice Template</u>

A public notice must be published (printed) in a major newspaper with the greatest appropriate readership in the proposed service area no later than <u>March 22, 2024</u>. Any public notice that appears after this date will render the grant application incomplete and ineligible for CTDOT/RCOG review. Both a copy of the public notice and a copy of the paid invoice from the newspaper (tear sheet) must be attached to this application.

References in parentheses () should be changed to reflect the information applicable to your organization and the proposed service.

The notice should be consistent with the following format:

Public Notice to Transportation Operators

(Name of Your Organization) is applying for a capital grant under Section 5310 Enhanced Mobility of Seniors and Individuals with Disabilities of the Federal Transit Act, as amended by the Bipartisan Infrastructure Law legislation, to (replace/acquire) vehicles to be used in meeting the special transportation needs of seniors and/or individuals with disabilities in the (geographic area to be served).

Any interested transit or paratransit operator in the proposed service area may review the proposed application by contacting (Name, Address, and Phone Number of person in your organization to be contacted).

A public hearing will be held if requested by interested parties.

Any comments should then be sent to (Name of your Organization) with a copy to the (Regional Council of Governments). Comments must be received no later than seven (7) days following publication of the Legal Notice.

#### **APPENDIX M – Traditional Notification to Transportation Operators Template**

Below is a sample letter of notification that should be sent to transportation operators in your organization's proposed service area at least one (1) week **before** the Public Notice is placed in a major newspaper. An email may be sent in place of a letter. A copy of the email or letter as it was sent must be included with your application; CTDOT will not accept a listing of individuals to whom the letter was sent as sufficient confirmation.

Transportation operators include taxi operators; public transit operators; providers of ADA paratransit service; nonprofit organizations that provide transportation; municipalities, senior centers or public entities that provide transportation; and livery operators.

Letters of notification should be sent to all operators that provide transportation services within a 5-15 mile radius of your proposed service area. CTDOT would like to see a minimum of five (5) copies of emails or letters included in the application but recognizes rural areas and/or those with limited existing transportation options may have less.

If your organization needs help finding information on the transportation services available in your proposed service area, please consult the United Way 211 (<a href="https://www.211ct.org">https://www.211ct.org</a>) and/or your local mobility manager.


Date

Private Transit and Paratransit Operators Proposed Service Area, CT

To Whom It May Concern:

I have enclosed a copy of the legal notice that will appear on (date) in the (major newspaper in proposed service area).

Please email or call me if you have any questions.

Very truly yours,

Executive Director/Authorized Official Private Nonprofit Organization/ Public Body

Enclosure