South Central Regional Council of Governments Fiscal Year 2025 - 2028 Transportation Improvement Program

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ABSTRACT

TITLE: FFY2025-FFY2028 Transportation Improvement

Program

AUTHOR: South Central Regional Council of Governments

SUBJECT: Four-year multimodal transportation program

SOURCE: South Central Regional Council of Governments,

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ABSTRACT:

The South Central Regional Council of Government's FFY2025-FFY2028 Transportation Improvement Program (TIP) identifies all federally

funded transportation projects, which have been programmed for the duration of the TIP cycle. The program includes support for all modes of transportation, including highway, transit, travel demand management, and non-motorized facilities and services. This program was developed in coordination with the Statewide Transportation Improvement Program (STIP), and is incorporated into the STIP for the purposes of air quality

conformity determination. Amendments to this program occur as necessary and are available at

www.scrcog.org.

DISCLAIMER: This report was prepared in cooperation with the

Federal Highway Administration, Federal Transit Administration, Connecticut Department of Transportation, and Connecticut Office of Policy and Management. The opinions, findings, and conclusions expressed in this report are those of the South Central Regional Council of Governments and do not necessarily reflect the official views of

other government agencies.

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1. INTRODUCTION

What is the TIP?

The Transportation Improvement Program (TIP) is a four-year financial document that identifies all projects expected to be funded with Federal participation in those four years. This document covers federal fiscal years 2025, 2026, 2027 and 2028. Future funding (FYI) is provided for information purposes only. The TIP is incorporated fully into the Connecticut Department of Transportation's (CTDOT) Statewide Transportation Improvement Program (STIP). In order to be eligible for reimbursement, projects utilizing Federal Highway and Federal Transit Administration funding must be included in both the TIP and STIP. Once it is adopted the TIP does not remain stagnant for long. Project information is constantly being updated and new projects added. The STIP and TIP must be updated regularly, and these changes are made through an amendment process that begins with a request for TIP Actions or Amendments

What is the Amendment Process?

The majority of projects in the TIP are Highway projects overseen by CTDOT. For this reason requests for Actions and Amendments generally flow from the State to the Region. There are times when the request will begin at the regional level; however, CTDOT's Air Quality Conformity Determination process requires that project additions or changes must be reviewed before they can be included in the TIP.

When SCRCOG receives a request for an Action or Amendment to our TIP, it is reviewed by the Transportation Committee at their monthly meeting and then it is recommended to the full SCRCOG board for approval. In the South Central Region, both TIP Actions and Amendments follow the same process and must receive full board approval. It is through this process that the Mayors and First Selectmen participate in and influence CTDOT's transportation investment in the region.

What is the Role of SCRCOG?

The South Central Regional Council of Governments (SCRCOG) is responsible for the preparation of the TIP in cooperation with local governments, CTDOT, Federal Highway Administration (FHWA), Federal Transit Administration (FTA), and Connecticut Office of Policy and Management. The geographic area covered by the TIP includes the following 15 member municipalities: Bethany, Branford, East Haven, Guilford, Hamden, Madison, Meriden, Milford, New Haven, North Branford, North Haven, Orange, Wallingford, West Haven, and Woodbridge.

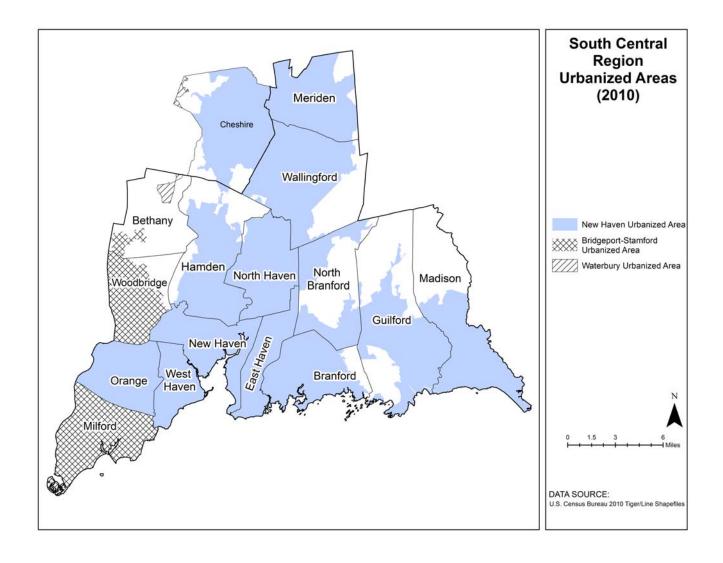


The Development Process

The TIP is developed through a defined process that commits available federal funding, along with state and local matching funds to reflect needs and available resources. Only projects consistent with the region's Metropolitan Transportation Plan can be included in the TIP. The TIP is updated every two years, which assists in setting clear priorities and commitments. **Section 4** of the document identifies the individual projects that are anticipated during the four-year interval (2025-2028) by CTDOT. The region's chief elected officials, working with CTDOT and transit operators, shape the process through their approval of the TIP and subsequent amendments at monthly Council meetings.

The Infrastructure Investment and Jobs Act (IIJA), also known as the Bipartisan Infrastructure Law (BIL). provides long-term funding for surface transportation infrastructure planning and investment. IIJA maintains focus on safety, keeps intact the established structure of the various highway-related programs, continues efforts to streamline project delivery and provides a dedicated source of federal dollars for freight projects.

It is the federally defined urbanized area population statistics gathered by the decennial census that determine STP and FTA Section 5307 (transit) capital and operating assistance program levels of support. Almost the entire SCRCOG region is considered to be within the New Haven Urbanized Area, based on its land use patterns. The town of Cheshire is located within the New Haven-Meriden Urbanized Area and is provided with STP-Urban funding through SCRCOG. Milford, as well as parts of Woodbridge are included in the Bridgeport – Stamford Urbanized Area and parts of Bethany are included in the Waterbury Urbanized area.



2. FEDERAL REQUIREMENTS

Environmental Justice

SCRCOG conducts outreach to traditionally underserved individuals and communities, including low income and minority communities, and to people with limited English proficiency. Concentrations of these populations are displayed in Figure 2. These efforts will be in accordance with Executive Order 12898, "Federal Actions to Address Minority Populations and Low Income Populations" dated February 11, 1994, and Executive Order 13166, "Improving Access to Services for Persons with Limited English Proficiency" dated August 11, 2000.

Figure 2 **Environmental Justice Target Areas** Long Island Sound

Public Involvement

Public involvement within the development and modification of the TIP is a continuous process, which ensures that project selection considers citizen concerns at both local and regional levels. Citizen involvement begins when local agencies develop projects for submittal to SCRCOG for regional review. In shaping public involvement programs, local governments often consider the size of their community, level of public awareness about transportation issues, and involvement of community-based organizations. Setting realistic goals and ensuring accountability between local officials and community organizations promotes successful public involvement activities.

Financial Constraint

Federal regulations require that both the STIP and TIP be "fiscally constrained." Fiscal constraint means that program costs for a given year cannot exceed program revenues for a given year. Since most of the federal funding authorizations are made for statewide programs, our region is dependent on the Connecticut Department of Transportation (CTDOT) to provide estimates of federal funds available statewide, and for assuring that a sufficient portion of those funds is allocated to our region to cover the cost of our program of projects. As part of the preparation of the TIP, CTDOT provided a summary analysis of project cost and anticipated federal revenues. The spending plan is based on reasonable projections of available statewide resources. As program and schedule changes are made to the TIP, the total expected federal authorizations will be re-allocated to reflect total statewide and regional program needs.

All of the funding listed in the TIP is expected to come into the region and go towards the projects listed. Projects are consistent with the goals identified in the fiscally constrained *South Central Regional Metropolitan Transportation Plan 2023-2050* (MTP). The cost of projects listed in the statewide TIP does not exceed the total funds *authorized* by Congress for Federal Highway Administration programs or Federal Transit Administration programs in Connecticut for each of the four years.

A link to our interactive FY 25-28 TIP is available on our website at www.scrcog.org. This site allows users to view costs by year (FFY 2025, 2026, 2027, 2028 and FYI) and by federally funded program.

3. FINANCIAL PROGRAMMING

Description of Federal Funding Programs

FTA Section 5307 Capital Program (5307)

The FTA Section 5307 funds are for capital assistance projects, such as the purchase of new buses. The primary distinction of this program is that the funds are allocated to individual urbanized areas according to a formula based on the size of the population. However, the Section 5307 funds, apportioned to Connecticut's Urbanized Areas (UZAs), are pooled and then first applied to the highest priority bus needs, as reflected in the various TIPs and the STIP. The pooling of Section 5307 funds has proven to be extremely beneficial to the bus transit operators across the State, because sufficient federal and State funding has been made available in a timely manner to acquire replacement buses, when and where needed. In those years when the bus replacement and/or fixed facility needs for a particular UZA were satisfied, the Section 5307 funds were programmed for priority bus projects in other UZAs. When the priority bus needs had been satisfied, the uncommitted funds were programmed for New Haven Line capital projects. The programming of funds in the TIPs and the STIP continues to reflect this philosophy CTDOT provides the non-federal share of FTA capital grants for maintenance facilities and the purchase of replacement buses for all the local bus systems in Connecticut, including Connecticut Transit. All specific provisions of FTA Circular 9030.1A, Chapter III, Paragraph III-4, which identifies the requirements applicable to the transfer of the apportionment between and among urbanized areas, will be adhered to. The capital program requires a 20 percent non-federal match.

FTA Section 5309 Capital Funding Program (5309)

The Federal Transit Administration (FTA) administers several transit funding programs. The Section 5309 Program provides capital funding for the establishment of new transit service projects ("New Start" - 40%), the improvement and maintenance of existing rail and other fixed guideway systems ("Rail Modernization"- 40%), and the rehabilitation of bus systems ("Bus and Other"- 20%). The "New Start" funds are all awarded on a discretionary basis. Proposed new rail services must compete against proposals from other areas of the country. The FTA will pay 80 percent of the total project costs for projects funded through Section 5309. State and local governments are required to fund 20 percent of project costs, although they are permitted and expected to provide a larger local share.

FTA Section 5310 Capital Program (5310C)

The FTA Section 5310 Program provides capital assistance to nonprofit organizations that provide specialized transportation services to elderly persons and persons with disabilities. It supports transportation services planned, designed and carried out to meet the special transportation needs of seniors and individuals with disabilities in all areas of Connecticut and provides funding for both traditional capital investment and nontraditional investment beyond the Americans with Disabilities Act (ADA) complementary paratransit services.

FTA Section 5337 State of Good Repair (SGR) Grants Program

This program provides capital assistance for maintenance, replacement, and rehabilitation projects of high-intensity fixed guideway and bus systems to help transit agencies maintain assets in a state of good repair. Additionally, SGR grants are eligible for developing and implementing Transit Asset Management plans.

FTA SEC 5339 Bus and Bus Facilities Formula Grants

This program provides capital funding to replace, rehabilitate, and purchase buses and related equipment and to construct bus-related facilities. It replaced the Section 5309 Bus and Bus Facilities program under SAFETEA-LU. The federal share is 80% with a required 20% local match.

Bridge Program: ON System (BRZ)

The primary federal bridge program is the "On System" Bridge Program. It provides funds to replace or rehabilitate bridges on eligible roads. To be eligible, a bridge must be on a road classified as a collector or higher. That is, it must be "on" the Federal-Aid road system. CTDOT has a program of regularly inspecting and rating the condition of bridges. Candidate projects are selected from the list of bridges with poor or fair condition ratings. Available funds are currently programmed for Bridges on the State

Bridge Program: OFF System (BRZ)

The "Off System" Bridge Program provides funds to replace or rehabilitate deficient bridges on the National Bridge Inventory (NBI) that are not on the Federal-Aid road system, therefore bridges on local roads or rural minor collectors. CTDOT has a program of regularly inspecting and rating the condition of State and local bridges on the NBI. Candidate projects are selected from the list of local and State bridges with poor or fair condition ratings. Since most State roads are on the Federal-Aid road system, they are not qualified for this program. Therefore, the majority of the funded projects are municipal bridges.

Congestion Mitigation and Air Quality Program (CMAQ)

The FAST Act continued the CMAQ program to provide a flexible funding source to State and local governments for transportation projects and programs to help meet the requirements of the Clean Air Act. Funding is available to reduce congestion and improve air quality for areas that do not meet the National Ambient Air Quality Standards for ozone, carbon monoxide, or particulate matter (nonattainment areas) and for former nonattainment areas that are now in compliance (maintenance areas).

All CMAQ funded projects and programs require an assessment and documentation of air quality benefits by the State.

For a State that has a nonattainment or maintenance area for fine particulate matter (PM2.5), an amount equal to 25% of the amount of State's CMAQ apportionment attributable to the weighted population of such areas in the State is set aside for use only in the PM2.5 designated area.

CTDOT has set aside \$10 million of CMAQ funds for the solicitation of project proposals from the Planning Regions. This amount will be reviewed annually on the basis of funds provided and projects programmed.

High Priority Projects (HPP) (HPPS)

These program funds are for specific projects identified by Congress. They are commonly referred to as demonstration projects.

Highway Safety Improvement Program (HSIP)

This program provides funds to achieve a significant reduction in traffic fatalities and serious injuries on all public roads. The HSIP requires a data-drive, strategic approach to improving highway safety on all public roads that focuses on performance. The FAST Act continues the overarching requirement that HSIP funds be used for safety projects that are consistent with the State's strategic highway safety plan (SHSP) and that correct or improve a hazardous road location or feature or address a highway safety problem.

National Highway Performance Program (NHPP)

The NHPP provides support for the condition and performance of the National Highway System (NHS), for the construction of new facilities on the NHS, and to ensure that investments of Federal-aid funds in highway construction are directed to support progress toward the achievement of performance targets established in a State's asset management plan for the NHS. NHPP projects must be on an eligible facility and support progress toward achievement of national performance goals for improving infrastructure condition, safety, mobility, or freight movement on the NHS, and be consistent with Metropolitan and Statewide planning requirements. FAST Act allows States to use NHPP funds for reconstruction, resurfacing, restoration, rehabilitation, or preservation of a bridge on a non-NHS Federal-aid highway if Interstate System and NHS Bridge Condition provision requirements are satisfied.

Surface Transportation Program (STP)

The Surface Transportation Program funds may be used by states and municipalities for roadway improvements on roads that are functionally classified as rural minor collector or above. Functional classification of local road is not eligible. This Program has a variety of subcategories defined below.

STP Anywhere (STPA)

These funds can be used anywhere in the state, regardless of rural or urban designation. Since they are not allocated to specific urban areas or regions, CTDOT usually determines where the funds will be spent. The funding ratio for the STP-Anywhere Program is 80 percent federal funds to be matched by 20 percent state..

STP Urban (STPNH)

It is the largest of all the STP programs. Funds are allocated to states and regions according to a formula that is based on the population of the urban area. The funding ratio for the STP-Urban Program is 80 percent federal funds to be matched by 20 percent state and/or local funds. Subcategories of the STP Urban program for the South Central Region are STP-Bridgeport/Stamford (STPBS), STP-New Haven (STPNH).

The STP-Urban Program provides funds for improvements to eligible roads in urban areas. The eligibility guidelines for STP-Urban funds are flexible. Funds can be used for a wide range of projects, such as roadway widening, roadway reconstruction, transit projects and ridesharing projects.

Transportation Alternatives (TAP)

The TA provides funding for programs and projects defined as transportation alternatives, including on- and off-road pedestrian and bicycle facilities, infrastructure projects for improving non-driver access to public transportation and enhanced mobility, community improvements such as historic preservation, environmental mitigation related to storm water and habitat connectivity; recreational trails: and safe routes to school projects. Similar to STP, a portion of TA is suballocated based on population.

List of Funding Codes

BRZ

Federal Transit Administration (FTA)

5307C	Capital Funding Programs
5307P	Carryover Capital Funding Programs
5307S	Flex Funds
5309A	Fixed Guideway Modernization Capital Funding Programs
5309B	Carryover Fixed Guideway Modernization Capital Funding Programs
5309F	Bus Funding Programs
5309G	Carryover Bus Funding Programs
5309Q	Carryover New Starts
5310	Capital Funding for Elderly and Disabled Transportation
5337	State of Good Repair Program
5339	Bus and Bus Facilities Grant Program

Federal Highways Administration (FHWA)

DDED	
BRFP	Bridges Formula Program
CMAQ	Congestion Mitigation and Air Quality Programs
HPP/S	High Priority Programs
HSIP	Highway Safety Improvement Program
NFRP	National Highway Freight Program
NHPP	National Highway Preservation Program
NHTSA	National Highway Traffic Safety Administration Funds
REP	Repurposed Earmark Funds
RT	Recreational Trails Program
SIPH	Highway Safety Improvement Program
SRTS	Safe Routes to School
STPA	Surface Transportation Program – Anywhere Funds
STPBS	Surface Transportation Program – Urban funding for Bridgeport/Stamford Region
STPNH	Surface Transportation Program – Urban funding for New Haven Region
TCSP	Transportation and Community and System Preservation Program
TAP	Transportation Alternatives Program

Bridge Rehabilitation and Replacement (includes both on and off system bridges)

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	PRC	PROGRAM FUNDING SUMMARY	NG SUMMARY			
FA Code	Description	2025	2026	2027	2028	FYI
BRFP	Bridges Formula Program		\$13,280,000			
CMAQ	Congestion Mitigation and Air Quality Prog	\$2,400,000	\$2,400,000	\$2,400,000	\$2,400,000	
NFRP	National Highway Freight Program	\$17,412,000	\$17,412,000	\$17,412,000	\$17,412,000	
NHPP	National Highway Performance Program	\$83,016,000	\$145,866,000	\$50,490,000	\$34,240,000	\$35,010,000
RAISE	Rebuilding American Infrastructure with St	\$25,000,000				
SIPH	Highway Safety Improvement Program (HS	\$4,575,000	\$4,575,000	\$4,575,000	\$4,575,000	\$9,150,000
STPA	Surface Transportation Program	\$46,432,000	\$58,663,000	\$19,324,000	\$19,324,000	\$14,556,000
TAP	Transportation Alternatives Program (TAP	\$1,824,000	\$1,824,000			
5307	FTA Section 5307	\$99,750,000	\$67,800,000	\$131,690,000	\$116,640,000	
5310	FTA Section 5310	\$733,000	\$744,000	\$744,000	\$744,000	
5337	FTA Section 5337	\$97,245,000	\$68,779,000	\$72,279,000	\$45,279,000	
5339	FTA Section 5339	\$8,400,000	\$8,540,000	\$8,540,000	\$8,540,000	